## Borrowing Capacity from



Preliminary Sketch-Level Assessment

## January 2022

## Summary Findings

- Purpose: Determine amount of project funding potentially available from toll borrowings
- This is a sketch-level analysis for preliminary discussion purposes only.
- Assumptions are concept examples, not recommendations
- Findings subject to change based on future traffic and toll revenue studies and market conditions
- 2X existing toll rates in 2030 and 10\% increase every 4 years after yields ~\$135M-\$150M in proceeds for project costs.
- Addressing the creditworthiness of the commission/bridge is key to maximizing project funding.
- 10\% toll rate increase in January 2024 on existing bridge could yield in total over six-years about $\$ 3.8 \mathrm{M}$ on a pay-go basis; POHR loses $\sim \$ 290 \mathrm{~K}$ in total over six years due to toll elasticity


## Creditworthiness

- Credit Ratings = opinion regarding risk that bonds/loan will be repaid
- Poor credit rating jeopardizes ability and to borrow and results in higher interest rates.
- Rating is based on assessment of borrower, project, operations, and finance structure
- Replacement Bridge has some inherent negatives: Small Facility, Low Truck Traffic
- Replacement Bridge has some potentially mitigatable negatives: New Authority, Under Capitalized
- Some negatives can be mitigated with conservative financing structure: High Coverage Ratios, High Reserves

Net Revenues Available for Debt Service

## Toll Rates: Current and Assumed Future



## Bridge Traffic: Historic and Forecast




## Gross Operating Revenues: Assumptions

+ Toll Collections
+ Billing Fees
+ Civil Penalties
- Uncollectibles (Leakage)

Assume toll rates double in 2029 and increase by 10\% every 4 years
One billing per 3.5 pay-byplate transactions at $\$ 4$ per billing, periodic increases

None assumed in this sketch analysis
40\% of pay-by-plate transactions thru 2040, then 35\%

Gross Operating Revenues


## Operating Expenses <br> O\&M Expenses estimated by refining 2019 Stantec estimates. Further refinement needed in next phase of toll consultant work

- Credit Card Fees
- Toll Collection O\&M

Mailings, Invoicing, Accounts
Management, Software, Roadside Equipment, Collections

- Insurance
- Facility O\&M

Plowing, Maintenance, Repair, Utilities, Emergency Services

- Management, Legal, and Administration
- Customer Services (Call Center)

- Governance


## Net Revenues Available for Debt Service

+ Toll Revenues
+ Billing Fees
‘- Leakage
Total Operating Revenue
‘-Total Operating Expenses
Net Revenues for Debt Service

Net Revenues for Debt Service
$\$ 30,000,000$
$\$ 25,000,000$
$\$ 20,000,000$
$\$ 15,000,000$
$\$ 10,000,000$
$\$ 5,000,000$
\$0


Borrowing Assumptions

## Assumed Borrowings: Combination of Revenue Bonds and TIFIA

## Toll Revenue Bonds

- Non-recourse bonds (40 Years)
- Pledge net toll revenues after payment of O\&M expenses (and possibly other payments)
- Covenant that Board will set toll rates at a level sufficient to make all required payments when due


## TIFIA

- USDOT Ioan up to $33 \%$ of cost
- Draw loan funds as needed; reduces capitalized interest
- Can defer start of repayment for 5 years, take 35 years to repay
- More flexibility in repayment structure than bonds
Can be subordinate to Sr . Bonds. If subordinate, TIFIA loan does not need investment grade rating


## Assumed Debt Service Coverage Ratios

- Net Revenue for Debt Service = Money remaining for debt service payments after paying O\&M costs
- Debt Service Coverage Ratio (DSCR) = Net Revenue for Debt Service divided by Debt Service
- Required DSCRs must be met each year:
- DSCR for Senior Bonds (Assume 2.0)
- DSCR for All Borrowings (Sr. Bonds + TIFIA) (Assume 1.35)
- Surplus = Money remaining after payment of debt (Used to fund reserves)



## Assumed Interest Rates on Borrowings




## Project Funding from Toll Bonds/Loans

+ Gross TIFIA Loan Amount
+ Gross Toll Bonds Principal
Total Gross Borrowing Capacity
Minus Non-Project Cost Uses of Proceeds
- Reserves
- Capitalized Interest
- Issuance Costs

Total Non-Project Cost Uses
$=$ Net Project Funding from Proceeds


## Typically Required Reserve Accounts

| Reserve | Common Levels | Requirement Frequency | Assume |
| :---: | :---: | :---: | :---: |
| Debt Service Reserve TIFIA | ~10\% of Principal | Always | 10\% principal from proceeds |
| Debt Service ReserveToll Bonds | ~ $5 \%-10 \%$ of Principal | Always | 10\% principal from proceeds |
| Working Reserve | Negotiated Amounts | Sometimes | Funded from a nonbond/loan source |
| O\&M Reserve | 6-months of O\&M Cost | Always | 6-mo.of O\&M cost from proceeds |
| Rate Stabilization Reserve | Negotiated Amounts | Sometimes | Funded over time |
| Ramp-Up Reserve | Negotiated Amounts Based on Consulting | Sometimes | Not required |
| Major Maintenance \& Rehabilitation Reserve | Engineer Major <br> Maintenance <br> Program | Usually | Funded over time |

What can 2 X existing toll rates on new bridge (in October 2030) yield for project?

Net Funding for Project from Proceeds: Base Assumptions (Required Total DSCR $=1.35$ )

| Sources | TIFIA | Sr. Current <br> Interest Bonds | Sr. Capital <br> Appeciation Bonds | Total |
| :--- | :---: | :---: | :---: | :---: |
| Proceeds | $\$ 84,726,307$ | $\$ 85,970,581$ | $\$ 1,724,259$ | $\$ 172,421,147$ |


| Uses | TIFIA | Sr. CIBs | Sr. CABs | Total |
| :--- | ---: | ---: | ---: | ---: |
| Project | $\$ 72,270,477$ | $\mathbf{\$ 7 6 , 9 4 3 , 6 7 0}$ | $\mathbf{\$ 1 , 5 4 3 , 2 1 2}$ | $\$ 150,757,358$ |
| Debt Reserve | $\$ 8,472,631$ | $\$ 8,597,058$ | $\$ 172,426$ | $\$ 17,242,115$ |
| O\&M Reserve | $\$ 2,500,000$ |  |  | $\$ 2,500,000$ |
| Issuance |  | $\$ 429,853$ | $\$ 8,621$ | $\$ 438,474$ |
| Capitalized Interest | $\$ 1,483,199$ |  |  | $\$ 1,483,199$ |
| Total Uses | $\$ 84,726,307$ | $\$ 85,970,581$ | $\$ 1,724,259$ | $\$ 172,421,147$ |

# Net Funding for Project from Proceeds: Assume Required Total DSCR $=1.5$ 

| Sources | TIFIA | Sr. Current <br> Interest Bonds | Sr. Capital Appeciation <br> Bonds | Total |
| :--- | :---: | ---: | :---: | :---: |
| Proceeds | $\$ 77,024,689$ | $\$ 77,431,553$ | $\$ 2,620,873$ | $\$ 157,077,115$ |


| Uses | TIFIA | Sr. CIBs | Sr. CABs | Total |
| :--- | ---: | ---: | ---: | ---: |
| Project | $\$ 65,339,021$ | $\$ 69,301, \mathbf{2 4 0}$ | $\$ 2,345,682$ | $\$ 136,985,942$ |
| Debt Reserve | $\$ 7,702,469$ | $\$ 7,743,155$ | $\$ 262,087$ | $\$ 15,707,712$ |
| O\&M Reserve | $\$ 2,500,000$ |  |  | $\$ 2,500,000$ |
| Issuance |  | $\$ 387,158$ | $\$ 13,104$ | $\$ 400,262$ |
| Capitalized Interest | $\$ 1,483,199$ |  |  | $\$ 1,483,199$ |
| Total Uses | $\$ 77,024,689$ | $\$ 77,431,553$ | $\$ 2,620,873$ | $\$ 157,077,115$ |

Preliminary Assumed Project Funding Plan

## Assumed Preliminary Funding



What can 10\% toll rate increase in January 2024 on existing bridge yield over six years on a pay-go basis for project?

## Funding from Toll Rate Increase for Existing Bridge: Pay-Go Example

- Assumes 10\% toll rate increase Jan. 2024

|  | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Percent of Year Tol Rate Colected | 50\% | 100\% | 100\% | 100\% | 10\% | 10\% | 25\% |
| Tol Reverue: Car | \$277,712 | \$565,144 | S575,034 | 5858,097 | \$503,873 | S001,297 | \$124,198 |
| Tol Revenue: Truck | S38,750 | \$78,856 | \$80,235 | \$81,640 | S828,804 | 983,00 | \$18,052 |
| Toll Revenue: Toial | \$316,462 | S663,999 | S655,269 | S666,736 | S676,737 | S685,197 | \$142,24 |

Ends Sept. 2030 when new bridge opens

- Includes 0.076\% reduction in traffic due to toll elasticity
- Yields ~ \$3.8M in total over six years
- Costs POHR ~\$290K in total over six years due to toll elasticity


